



STEVE COOLEY  
LOS ANGELES COUNTY DISTRICT ATTORNEY

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May 12, 2006

The Honorable Board of Supervisors  
County of Los Angeles  
383 Kenneth Hahn Hall of Administration  
500 West Temple Street  
Los Angeles, California 90012

**UNMET NEEDS OF DISTRICT ATTORNEY  
2006-07 FISCAL YEAR BUDGET**

Dear Supervisors:

There are a number of important issues and programs which should be addressed in the deliberations for the 2006-07 County budget.

The following program descriptions and financial depictions summarize the unmet needs of this Department. A detailed enclosure summarizes the current annual estimated cost of each of the programs:

**1. U.S. Marshal's Fugitive Task Force (Highest Priority)**

After years of frustration in dealing with the extradition of potentially life-term fugitives from Mexico, the Mexican Supreme Court rendered a historic decision in late November 2005. That decision now enables this office to extradite fugitives who have been located, arrested and incarcerated in Mexico. It is this landmark decision that recently allowed the District Attorney, working closely in cooperation with U.S. government and Mexican authorities, to locate and arrest for trial in California the killer of Los Angeles County Deputy Sheriff David March.

We are requesting the Board to fund two Senior Investigator positions in the 2006-07 budget at a cost of \$341,053 to participate full time on the U.S. Marshal's Fugitive Task Force. This Task Force has been organized in cooperation with a number of local and State agencies to coordinate most effectively the gathering of intelligence for locating fugitives in Mexico and for the effective coordination of arrest of the fugitives and the extradition of those persons to the United States for prosecution. Families and friends of the victims of these criminals have waited many years for an opportunity to see justice in

California courts for the crimes committed by felons who have fled to Mexico and escaped justice.

2. **Joint Terrorism Task Force (JTTF) Unit Supervisor (Highest Priority)**

The Board has previously authorized 12 personnel for this program, including ten senior investigators and two supervising investigators. This request is for a Lieutenant position to oversee the operation of the 12 personnel who are deployed within ten regionally arranged multi-agency task forces. Among other activities, the task forces interrupt criminal commercial activities in this region, believed to generate financial support for international groups which employ terrorist tactics in furtherance of various causes.

3. **Code Enforcement Program – Phase II (Highest Priority)**

The unincorporated area's Code Enforcement Program was begun in 2005. We now have fully developed the first phase of organizing and implementing a highly effective team. We believe the existing staff should be augmented by ten additional investigators and one additional attorney to create three investigative teams which would be regionally deployed countywide. The additional Phase II resources, added to the existing Code Enforcement program staff, would enable this Department to deploy three supervised teams of code enforcement case investigators geographically throughout Los Angeles County. There are a sufficient number of complaints to justify the additional staffing requested. Since July 1, 2005 we have received 84 referrals of cases from various sources. We have 63 of those cases pending investigation. We have successfully prosecuted 27 offenders and settled a number of cases by office conference.

4. **High Tech Crimes – Identity Tech Unit (High Priority)**

This request is for restoration of the specialized High Tech Unit which was greatly downsized in previous years due to curtailments recommended by the CAO and adopted by the Board of Supervisors. The request is for six positions to handle the expanding problem of personal identity theft, frauds resulting from identity theft, and high tech intrusions into corporate data for the purpose of fraud or theft.

5. **Fraud Interdiction – Phase II (High Priority)**

Recently, we were awarded new State Department of Insurance grant funds for a one-year pilot program to provide funding for “Health Care Insurance Fraud.” We have used these funds to staff Phase I of the Fraud Interdiction Section. The Fraud Interdiction Section is part of the Department’s Health Care Fraud Division, which also includes the Workers’ Compensation Fraud program under a long-term Department of Insurance grant.

The Fraud Interdiction Section’s methodology is to develop reasonable cause that a medical or legal practitioner is engaged in health care insurance fraud from various reporting sources. The suspect’s earnings are then compiled from a variety of insurance industry and government self-insured entities such as Los Angeles County. The earnings reports are sent to the California State Franchise Tax Board for comparison with filed tax returns. Many of the suspects have not filed tax returns, or otherwise grossly underreported earnings, since some of their earnings are often used for “kick backs” to co-conspirators who generate clients and patients. This interdiction method assists in quickly shutting down fraudulent operators, leads to more reliable prosecutions, and assists on-going insurance fraud and workers’ comp insurance fraud investigations.

We are requesting five general County positions to augment the current grant-funded unit. There are over 150 uninvestigated large cases which could be expedited by the additional resources requested in the Phase II program. Los Angeles County could benefit substantially from the expansion of this unique and aggressive fraud interdiction project. Many of the more flagrant tax fraud practitioners are generating large amounts of income through fraudulent workers’ compensation claims. The additional cases would predictably lead to the legal forfeiture of assets derived from criminal activity which could then be used to pay restitution to victim entities.

6. **Justice System Integrity Division (JSID) (High Priority)**

This Division investigates, reports on, and resolves allegations involving law enforcement personnel, members of the judiciary, law enforcement support staff, attorneys and bail bondsmen. This Division has a large caseload at all times and is perennially fighting against deadlines in resolving cases under investigation. This Division also provides the staff for the D.A. Rollout Team (DART). The rollout function is very important to the integrity of the criminal justice system and is costly in terms of personnel due to the high number of police shootings and in custody death cases which are responded to, reported on, and evaluated each year. The request is for 16 personnel.

7. **Public Integrity Division (PID) (High Priority)**

This Division has markedly restored public confidence in the local administration of city government, school districts and other special districts. Likewise, the public has realized a renewed sense of fairness in local election campaigns due to the work of the Public Integrity Division. We receive at least one complaint per day from the public or other sources, and each complaint is looked into thoroughly and responded to in writing. There is a considerable case and complaint backlog of allegations which should be expeditiously investigated in order to maintain a high level of public confidence. Although 63 percent of all allegations are resolved within 30 days, we are experiencing an all-time high in the number of backlogged cases and cases under investigation.

8. **Lifer Hearings (High Priority)**

Our Department represents the interests of the people of California and crime victims at all parole hearings of all sentenced Los Angeles County life term inmates who are eligible for a hearing by the State Board of Prison Terms. These hearings take place at nearly all California state prison sites on a regular basis. There is a well publicized backlog of such hearings and a court order to reduce the backlog. This has caused the State to appoint the maximum number of Board of Prison Term members, and parole hearings have significantly increased. Forty percent of all life term inmates in California state prisons are from Los Angeles County cases, which resulted in sentences from Los Angeles County courts. We are no longer able to staff this vital function with volunteers or to temporarily reassign staff to attend the high number of weekly parole hearings. We need permanent staff to work on this project. Ten positions are requested for this program.

9. **Antelope Valley Juvenile Office (High Priority)**

Two additional Grade III Deputy District Attorneys are needed due to an increase in the volume of cases being filed, general area population increase of juveniles, and the need to control delinquency at an early stage through diversion and prosecution efforts.

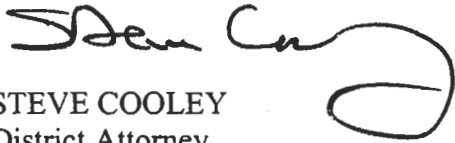
The enclosed accounting spread sheets and staffing depictions explain the details of each program's expense and staffing requirements for the 2006-07 fiscal year.

My staff and I look forward to discussing each of the listed "unmet needs" programs with you.

The Honorable Board of Supervisors  
May 12, 2006  
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You may contact me directly, or the Director of Management and Budget, William Mangan, at (213) 202-7616.

Very truly yours,

A handwritten signature in black ink, appearing to read "Steve Cooley", with a large, stylized circular flourish at the end.

STEVE COOLEY  
District Attorney

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Enclosures

c: David Janssen, Chief Administrative Officer  
Raymond G. Fortner, Jr., County Counsel

DISTRICT ATTORNEY  
**PROGRAM SUMMARY OF UNMET NEEDS BUDGET REQUESTS**  
 FISCAL YEAR 2006-07 BUDGET

PROGRAM	ATTY	INV	SUPP	TOTAL POS	SEB	SS	FA	TOTAL REVENUE	NCC
<b>UNMET NEEDS</b>									
ANTELOPE VALLEY JUVENILE	2	0	0	2	\$ 333,982	0	0	\$ 333,982	0 \$ 333,982
CODE ENFORCEMENT - PHASE II	1	10	0	11	1,689,629	40,000	220,000	1,949,629	0 1,949,629
FRAUD INTERDICTION - PHASE II	2	2	1	5	724,339	8,000	44,000	776,339	0 776,339
HIGH TECH CRIMES / IDENTITY THEFT	4	1	1	6	922,789	4,000	22,000	948,789	0 948,789
JOINT TERRORISM TASKFORCE	0	1	0	1	173,029	4,000	22,000	199,029	0 199,029
JUSTICE INTEGRITY	0	9	7	16	1,867,179	40,000	220,000	2,127,179	0 2,127,179
LIFER HEARINGS	7	0	3	10	1,604,721	0	0	1,604,721	0 1,604,721
PUBLIC INTEGRITY	2	8	0	10	1,560,364	32,000	176,000	1,768,364	0 1,768,364
US MARSHAL FUGITIVE TASKFORCE	0	2	0	2	289,053	8,000	44,000	341,053	0 341,053
<b>TOTAL UNMET NEEDS</b>	<b>18</b>	<b>33</b>	<b>12</b>	<b>63</b>	<b>\$ 9,165,085</b>	<b>136,000</b>	<b>748,000</b>	<b>\$ 10,049,085</b>	<b>0 \$ 10,049,085</b>

## DISTRICT ATTORNEY

## 2006-07 BUDGET - UNMET NEEDS REQUESTS

## DEPARTMENT SUMMARY

PR	POS	MOS	ITEM NAME	AMOUNT
	1	12	ACCOUNTANT II	\$ 48,556
	5	60	DEPUTY DISTRICT ATTORNEY III	572,515
	12	144	DEPUTY DISTRICT ATTORNEY IV	1,624,909
	1	12	HEAD DEPUTY, DA	149,672
	5	60	LEGAL OFFICE SUPPORT ASST II	226,200
	3	36	LIEUTENANT, DA	331,040
	1	12	PARALEGAL	52,924
	2	24	SENIOR TYPIST CLERK	72,325
	27	324	SENIOR INVESTIGATOR, DA	2,488,731
	2	24	SENIOR LEGAL OFFICE SUPPORT ASST	95,448
	4	48	SUPERVISING INVESTIGATOR, DA	392,138
			POST	398,024
<b>63</b>	<b>756</b>		<b>SUBTOTAL</b>	<b>\$ 6,452,482</b>
			SAL. SAVINGS	(168,139)
			<b>NET SALARY</b>	<b>\$ 6,284,343</b>
			EMP. BENEFITS	2,880,743
			<b>SUBTOTAL</b>	<b>\$ 9,165,086</b>
			S&S (Includes space costs)	136,000
			FIXED ASSETS	748,000
			<b>SUBTOTAL</b>	<b>\$ 10,049,086</b>
			REVENUE	0
			<b>NET COUNTY COST</b>	<b>\$ 10,049,086</b>

DISTRICT ATTORNEY

2006-07 BUDGET REQUEST

POSITION CHANGE JUSTIFICATION

BUREAU: **SPECIAL OPERATIONS**

UNIT: **ANTELOPE VALLEY JUVENILE**

PR	POS	MOS	ITEM NAME	AMOUNT
	<u>2</u>	<u>24</u>	DEPUTY DISTRICT ATTORNEY III	\$ <u>229,006</u>
	<b>2</b>	<b>24</b>	<b>SUBTOTAL</b>	<b>\$ 229,006</b>
			SAL. SAVINGS	<u>0</u>
			<b>NET SALARY</b>	<b>\$ 229,006</b>
			EMP. BENEFITS	<u>104,976</u>
			SUBTOTAL	\$ 333,982
			S&S (Includes space costs)	0
			FIXED ASSETS	<u>0</u>
			<b>SUBTOTAL</b>	<b>\$ 333,982</b>
			REVENUE	<u>0</u>
			<b>NET COUNTY COST</b>	<b>\$ 333,982</b>



## DISTRICT ATTORNEY

## 2006-07 BUDGET REQUEST

## POSITION CHANGE JUSTIFICATION

BUREAU: **INVESTIGATION**UNIT: **CODE ENFORCEMENT - PHASE II**

PR	POS	MOS	ITEM NAME	AMOUNT
	1	12	DEPUTY DISTRICT ATTORNEY IV	\$ 135,409
	1	12	LIEUTENANT, DA	110,347
	7	84	SENIOR INVESTIGATOR, DA	645,227
	2	24	SUPERVISING INVESTIGATOR, DA	196,069
			POST	117,927
	<b>11</b>	<b>132</b>	<b>SUBTOTAL</b>	<b>\$ 1,204,979</b>
			SAL. SAVINGS	(46,429)
			<b>NET SALARY</b>	<b>\$ 1,158,550</b>
			EMP. BENEFITS	531,079
			<b>SUBTOTAL</b>	<b>\$ 1,689,629</b>
			S&S (Includes space costs)	40,000
			FIXED ASSETS	220,000
			<b>SUBTOTAL</b>	<b>\$ 1,949,629</b>
			REVENUE	0
			<b>NET COUNTY COST</b>	<b>\$ 1,949,629</b>

## DISTRICT ATTORNEY

## 2006-07 BUDGET REQUEST

## POSITION CHANGE JUSTIFICATION

BUREAU: **FRAUD AND CORRUPTION**UNIT: **FRAUD INTERDICTION - PHASE II**

PR	POS	MOS	ITEM NAME	AMOUNT
	1	12	ACCOUNTANT II	\$ 48,556
	1	12	DEPUTY DISTRICT ATTORNEY III	114,503
	1	12	DEPUTY DISTRICT ATTORNEY IV	135,409
	2	24	SENIOR INVESTIGATOR, DA	184,350
			POST	22,845
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	5	60	SUBTOTAL	\$ 505,663
			SAL. SAVINGS	(8,996)
				<hr/>
			NET SALARY	\$ 496,667
			EMP. BENEFITS	227,672
				<hr/>
			SUBTOTAL	\$ 724,339
			S&S (Includes space costs)	8,000
			FIXED ASSETS	44,000
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			SUBTOTAL	\$ 776,339
			REVENUE	0
				<hr/>
			NET COUNTY COST	\$ 776,339

## DISTRICT ATTORNEY

## 2006-07 BUDGET REQUEST

## POSITION CHANGE JUSTIFICATION

BUREAU: **FRAUD AND CORRUPTION**UNIT: **HIGH TECH CRIMES / IDENTITY THEFT**

PR	POS	MOS	ITEM NAME	AMOUNT
	2	24	DEPUTY DISTRICT ATTORNEY III	\$ 229,006
	2	24	DEPUTY DISTRICT ATTORNEY IV	270,818
	1	12	LEGAL OFFICE SUPPORT ASST II	45,240
	1	12	SENIOR INVESTIGATOR, DA	92,175
			POST	11,422
	<b>6</b>	<b>72</b>	<b>SUBTOTAL</b>	<b>\$ 648,661</b>
			SAL. SAVINGS	(15,920)
			<b>NET SALARY</b>	<b>\$ 632,741</b>
			EMP. BENEFITS	290,048
			<b>SUBTOTAL</b>	<b>\$ 922,789</b>
			S&S (Includes space costs)	4,000
			FIXED ASSETS	22,000
			<b>SUBTOTAL</b>	<b>\$ 948,789</b>
			REVENUE	0
			<b>NET COUNTY COST</b>	<b>\$ 948,789</b>

## DISTRICT ATTORNEY

## 2006-07 BUDGET REQUEST

## POSITION CHANGE JUSTIFICATION

BUREAU: **INVESTIGATION**UNIT: **JOINT TERRORISM TASK FORCE**

PR	POS	MOS	ITEM NAME	AMOUNT
	1	12	LIEUTENANT, DA	\$ 110,347
			POST	13,678
	<u>1</u>	<u>12</u>	<b>SUBTOTAL</b>	<b>\$ 124,025</b>
			SAL. SAVINGS	(5,382)
			<b>NET SALARY</b>	<b>\$ 118,643</b>
			EMP. BENEFITS	54,386
			<b>SUBTOTAL</b>	<b>\$ 173,029</b>
			S&S (Includes space costs)	4,000
			FIXED ASSETS	22,000
			<b>SUBTOTAL</b>	<b>\$ 199,029</b>
			REVENUE	0
			<b>NET COUNTY COST</b>	<b>\$ 199,029</b>

## DISTRICT ATTORNEY

## 2006-07 BUDGET REQUEST

## POSITION CHANGE JUSTIFICATION

BUREAU: **FRAUD AND CORRUPTION**UNIT: **JUSTICE SYSTEM INTEGRITY DIVISION**

PR	POS	MOS	ITEM NAME	AMOUNT
	2	24	LEGAL OFFICE SUPPORT ASST II	\$ 90,480
	1	12	LIEUTENANT, DA	110,347
	1	12	PARALEGAL	52,924
	8	96	SENIOR INVESTIGATOR, DA	737,402
	1	12	SENIOR LEGAL OFFICE SUPPORT ASST	47,724
	2	24	SENIOR TYPIST CLERK	72,325
	1	12	SUPERVISING INVESTIGATOR, DA	98,035
			POST	117,204
	<b>16</b>	<b>192</b>	<b>SUBTOTAL</b>	<b>\$ 1,326,441</b>
			SAL. SAVINGS	(46,148)
			<b>NET SALARY</b>	<b>\$ 1,280,293</b>
			EMP. BENEFITS	586,886
			SUBTOTAL	\$ 1,867,179
			S&S (Includes space costs)	40,000
			FIXED ASSETS	220,000
			<b>SUBTOTAL</b>	<b>\$ 2,127,179</b>
			REVENUE	0
			<b>NET COUNTY COST</b>	<b>\$ 2,127,179</b>

## DISTRICT ATTORNEY

## 2006-07 BUDGET REQUEST

## POSITION CHANGE JUSTIFICATION

BUREAU: **PROSECUTION SUPPORT**UNIT: **LIFER HEARINGS**

PR	POS	MOS	ITEM NAME	AMOUNT
	6	72	DEPUTY DISTRICT ATTORNEY IV	\$ 812,454
	1	12	HEAD DEPUTY, DA	149,672
	2	24	LEGAL OFFICE SUPPORT ASST II	90,480
	1	12	SENIOR LEGAL OFFICE SUPPORT ASST.	47,724
<b>10</b>	<b>120</b>		<b>SUBTOTAL</b>	<b>\$ 1,100,330</b>
			SAL. SAVINGS	0
			<b>NET SALARY</b>	<b>\$ 1,100,330</b>
			EMP. BENEFITS	504,391
			SUBTOTAL	\$ 1,604,721
			S&S (Includes space costs)	0
			FIXED ASSETS	0
			<b>SUBTOTAL</b>	<b>\$ 1,604,721</b>
			REVENUE	0
			<b>NET COUNTY COST</b>	<b>\$ 1,604,721</b>

## DISTRICT ATTORNEY

## 2006-07 BUDGET REQUEST

## POSITION CHANGE JUSTIFICATION

BUREAU: **FRAUD AND CORRUPTION**UNIT: **PUBLIC INTEGRITY DIVISION**

PR	POS	MOS	ITEM NAME	AMOUNT
	2	24	DEPUTY DISTRICT ATTORNEY IV	\$ 270,818
	7	84	SENIOR INVESTIGATOR, DA	645,227
	1	12	SUPERVISING INVESTIGATOR, DA	98,035
			POST	92,103
	<b>10</b>	<b>120</b>	<b>SUBTOTAL</b>	<b>\$ 1,106,183</b>
			SAL. SAVINGS	(36,268)
			<b>NET SALARY</b>	<b>\$ 1,069,915</b>
			EMP. BENEFITS	490,449
			SUBTOTAL	\$ 1,560,364
			S&S (Includes space costs)	32,000
			FIXED ASSETS	176,000
			<b>SUBTOTAL</b>	<b>\$ 1,768,364</b>
			REVENUE	0
			<b>NET COUNTY COST</b>	<b>\$ 1,768,364</b>

## DISTRICT ATTORNEY

## 2006-07 BUDGET REQUEST

## POSITION CHANGE JUSTIFICATION

BUREAU: **INVESTIGATION**UNIT: **US MARSHAL FUGITIVE TASKFORCE**

PR	POS	MOS	ITEM NAME	AMOUNT
	2	24	SENIOR INVESTIGATOR, DA	\$ 184,350
			POST	22,845
	<u>2</u>	<u>24</u>	<b>SUBTOTAL</b>	<b>\$ 207,195</b>
			SAL. SAVINGS	(8,996)
			<b>NET SALARY</b>	<b>\$ 198,199</b>
			EMP. BENEFITS	90,854
			<b>SUBTOTAL</b>	<b>\$ 289,053</b>
			S&S (Includes space costs)	8,000
			FIXED ASSETS	44,000
			<b>SUBTOTAL</b>	<b>\$ 341,053</b>
			REVENUE	0
			<b>NET COUNTY COST</b>	<b>\$ 341,053</b>